

Message Text

CONFIDENTIAL

PAGE 01 BONN 09966 01 OF 02 141830Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
NSCE-00 SSO-00 USIE-00 INRE-00 EURE-00 TRSE-00
OMB-01 ACDA-07 /060 W
-----141845Z 066217 /45

O R 141822Z JUN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 9047
INFO USMISSION USBERLIN
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION NATO

C O N F I D E N T I A L SECTION 01 OF 02 BONN 09966

E.O. 11652: GDS
TAGS: PGOV WB GE UR GW US UK FR
SUBJECT: GDR THREATS AGAINST PLANNED CDU MEETING IN
BERLIN

REFS: (A) BONN 9908; (B) STATE 134313; (C) BONN 9743

BEGIN SUMMARY. PARIS HAS REQUESTED CHANGES IN THE
PRELIMINARY TEXT OF THE DRAFT ALLIED PROTEST TO THE
SOVIETS TRANSMITTED IN REF (C). WHILE ONE OF THE CHANGES
WOULD NOT SERIOUSLY WEAKEN THE PRESENT DRAFT, THE
OTHER WOULD, IN THE VIEW OF THE OTHER BONN GROUP REPS,
CHANGE THE THRUST OF THE PROTEST IN AN UNACCEPTABLE WAY.
THE US REP WILL CONTINUE TO ARGUE AGAINST THAT PROPOSAL
UNLESS THE DEPARTMENT IS WILLING TO ACCEPT IT.
END SUMMARY.

1. THE FRENCH BONN GROUP REP (GAUSSOT) CALLED A MEETING
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 09966 01 OF 02 141830Z

LATE THIS AFTERNOON TO REPORT INSTRUCTIONS CONCERNING
THE DRAFT CONTINGENCY ALLIED PROTEST TO THE SOVIETS.
CONTRARY TO THE PRELIMINARY INFORMATION HE
HAD RECEIVED DURING THE JUNE 13 MEETING (PARA 9,
REF A), GAUSSOT WAS INSTRUCTED TO REQUEST CHANGES IN THE
DRAFT TEXT (PARA 11, REF C).

2. PARIS WOULD LIKE TO DELETE BOTH THE SECOND AND THIRD SENTENCES OF THE FIRST PARAGRAPH OF THE DRAFT TEXT, BELIEVING THAT IT WAS USELESS AND NOT VERY SKILLFUL TO DESCRIBE AT LENGTH WHAT THE GDR HAD DONE. IF TRANSIT WERE IMPEDED, IT WOULD BE ILLEGAL; IT WOULD BE USELESS TO DISCUSS MOTIVES. (AS REPORTED REF A, THE UK HAD ALREADY REQUESTED DELETION OF THE THIRD SENTENCE OF THE FIRST PARAGRAPH.)

3. PARIS ALSO ASKED FOR A MAJOR REVISION OF THE SECOND SENTENCE OF THE THIRD PARAGRAPH OF THE DRAFT ("THERE IS NO JUSTIFICATION IN THE QA..."). PARIS THOUGHT THAT THE SENTENCE AS WRITTEN WAS "TOO WEAK" AND THAT IT WOULD BE "BETTER AND STRONGER" IF WORDED AS FOLLOWS:

"THE QA GUARANTEES UNIMPEDED TRANSIT TRAFFIC EXCEPT IN SPECIAL CASES ALL OF WHICH HAVE BEEN DEFINED."

4. THE OTHER THREE REPS WERE OF THE OPINION THAT, WHILE IT WOULD BE PREFERABLE TO RETAIN THE SECOND SENTENCE OF THE FIRST PARAGRAPH (AND THE US AND FRG REPS CONTINUED TO ARGUE IN FAVOR OF THE THIRD SENTENCE AS WELL), THESE SENTENCES WERE NOT INDISPENSABLE TO THE PROTEST. NONE OF THE REPS, HOWEVER, WAS WILLING TO RECOMMEND TO CAPITALS ACCEPTANCE OF THE FRENCH CHANGE TO THE THIRD PARAGRAPH.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 09966 01 OF 02 141830Z

5. THE US REP POINTED OUT THAT THE FRENCH SUGGESTION WAS TECHNICALLY INACCURATE, IN THAT THERE WAS NO QA "GUARANTEE" OF UNIMPEDED TRANSIT, ONLY A SOVIET UNDERTAKING TO THAT EFFECT. THIS HAD ALREADY BEEN STATED IN THE FIRST SENTENCE OF THE THIRD PARAGRAPH, SO THAT IN ANY CASE THE ENTIRE PARAGRAPH WOULD HAVE TO BE REDRAFTED IF THE FRENCH IDEA WERE ACCEPTED. ASIDE FROM THAT, HOWEVER, ACCEPTANCE OF THE FRENCH IDEA WOULD OPEN THE WAY TO CONTROVERSY WITH THE SOVIETS OVER TECHNICAL POINTS.

6. THE US REP RECALLED THAT, DURING THE DRAFTING SESSIONS ON THE AUGUST 1976 STERNFAHRT PROTEST, THE BONN GROUP HAD BEGUN WITH AN ATTEMPT TO DO JUST WHAT PARIS WAS RECOMMENDING NOW -- I.E., TO POINT OUT THAT THE QA GIVES ONLY LIMITED INSTANCES IN WHICH TRAFFIC CAN BE DELAYED FOR INSPECTIONS AND THE LIKE. THE DILEMMA ON WHICH THAT EFFORT FINALLY FOUNDERED WAS THAT IT WOULD BE NECESSARY TO NOTE EXPLICITLY OR

IMPLICITLY THAT ONE OF THE FEW GROUNDS FOR IMPEDING

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 09966 02 OF 02 141830Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
NSCE-00 SSO-00 USIE-00 INRE-00 EURE-00 TRSE-00
OMB-01 ACDA-07 /060 W
-----141845Z 066219 /45

O R 141822Z JUN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 9048
INFO USMISSION USBERLIN
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION NATO

C O N F I D E N T I A L SECTION 02 OF 02 BONN 09966

TRAFFIC WAS SUSPECTED MISUSE OF THE TRANSIT ROUTES.
IT WOULD THEN BE NECESSARY TO DENY THAT SUCH GROUNDS
EXISTED IN THE INSTANCE CASE -- AND THUS FOR THE ALLIES
TO ENGAGE IN A DEBATE WITH THE SOVIETS OVER THE NATURE
OF THE EVIDENCE WHICH THE GDR WAS PRESENTING TO
SUPPORT A SUSPICION OF MISUSE. IN THE END, THE BONN
GROUP HAD RECOMMENDED, AND ALL FOUR CAPITALS HAD
AGREED, THAT IT WAS FAR PREFERABLE TO STATE FORTH-
RIGHTLY THAT DISLIKE OF A TRAVELLER'S REASONS FOR
GOING TO BERLIN WAS NOT AN ACCEPTABLE BASIS FOR
IMPEDING TRANSIT.

7. THE UK AND FRG REPS AGREED, GIVEN THE FACT THAT
IF THERE IS INTERFERENCE WITH TRAFFIC THE MOTIVES
OF THE GDR WILL BE CLEAR, THAT IT WOULD BE PREFERABLE TO
STAY WITH THE ORIGINAL BONN GROUP DRAFT OF PARA THREE,
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 09966 02 OF 02 141830Z

WHICH HAD NOW BEEN APPROVED BY WASHINGTON, LONDON, AND BONN. GAUSSOT AGREED TO REPORT THIS VIEW BACK TO PARIS.

8. COMMENT: WHILE SUCH ARGUMENTS MAY BE PREMATURE, SINCE ALL CAPITALS WILL WISH TO REVIEW THE TEXT OF THE PROTEST BEFORE IT IS ACTUALLY DELIVERED, WE BELIEVE IT IS VALUABLE IN THE INTEREST OF MAKING A SPEEDY PROTEST IF ONE IS REQUIRED TO BE DEBATING THE ISSUES THIS WEEK RATHER THAN NEXT. THE EMBASSY CONSIDERS THAT THE PROTEST WOULD STILL BE ADEQUATE FOR GETTING THE NECESSARY MESSAGE ACROSS TO THE SOVIETS QUICKLY WITHOUT THE LAST TWO SENTENCES OF THE FIRST PARAGRAPH, AND EVEN WITHOUT THE FINAL PORTION OF THE SECOND PARAGRAPH IF LONDON CONTINUES TO INSIST ON DELETION OF THAT PORTION AS WELL. WE WOULD THUS PROPOSE TO ACCEPT THOSE DELETIONS IF NECESSARY TO REACH EARLY AGREEMENT. WE DO NOT BELIEVE, HOWEVER, THAT THE PROTEST WOULD BE ADEQUATE IF THE THIRD PARAGRAPH WERE CHANGED ALONG LINES SUGGESTED BY PARIS, AND THE US REP WILL ARGUE FOR RETENTION OF THE ORIGINAL TEXT OF THAT PARAGRAPH UNLESS INSTRUCTED TO THE CONTRARY.
STOESSEL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, THREATS, MEETINGS, DIPLOMATIC PROTESTS, AMENDMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 14-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BONN09966
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770212-0437
Format: TEL
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770661/aaaacaxc.tel
Line Count: 199
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1dabc97d-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 BONN 9908, 77 STATE 134313, 77 BONN 9743
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 03-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2167403
Secure: OPEN
Status: NATIVE
Subject: GDR THREATS AGAINST PLANNED CDU MEETING IN BERLIN
TAGS: PGOV, WB, GC, UR, GE, US, UK, FR
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/1dabc97d-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009